

# **German Occupation of Ukraine: Documents of City Administration of Belaia Tserkov**

**Fond F. 2225 The Administration of the  
Burgomaster of the Town of Belaia Tserkov**

Opis 1-4; 829 delo

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A very important aspect of reexamining the outcome of World War II is updating the source base of Ukrainian archives, above all, the documentary *fondy* (files) from the period of the Nazi occupation of Ukraine. The introduction of this source base – unique in its novelty and volume – into research practice helps not only eliminate numerous “blank spots” in the history of World War II but also opens up new horizons for further studies.

One of the numerous *fondy* of local self-government bodies from the period of the Nazi occupation of the Kyiv Region stored at the State Archive of Kyiv Region is **Fond F. 2225, entitled Upravlenie burgomistra g. Belaia Tserkov** [the Administration of the Burgomaster of the Town of Belaia Tserkov], which contains four *opisi* and 829 items (*dela*).

The *Fond's* documentary materials were transferred to the State Archive of Kyiv Region for storage after 1944. In 1945, the first *opis* was compiled, containing 805 items. In 1947, *Opis* No. 2 was compiled with 42 items and in 1949, *Opis* No. 3 with 113 items. In 1962, 31 items arrived from the State Archive of the Town of Belaia Tserkov (*Opis* No. 4). All of the documents were kept in secret stacks. In accordance with document declassification acts, in 1990 they were moved to open stacks.

From the first days of the occupation, a regime of bloody terror and total arbitrariness was established in respect to the civilian population in Ukraine. A huge apparatus of violence and looting was created: the Gestapo, the gendarmerie, the police, and various special groups and teams that relied on regular military units. Power was completely in the hands of the military: reichskommissar, generalkommissars, gebietskommissars, stadtkommissars and so on. Only Germans were appointed to those positions. The regional commissar had complete power. In his address to citizens on Jan. 1, 1942, Regional Commissar Dr. Shosletzer, assuming executive power in the region, said: “All matters of general policy, finances, taxes, religion, school policy, public institutions,

meetings, holidays, as well as police affairs, and on a limited scale, also judicial cases (decisions) are within the scope of my duties.”<sup>1</sup>

Besides the occupation apparatus, local self-government bodies were established: city and district administrations, headed by chiefs (burgomasters).

The office of the burgomaster of the town of Belaia Tserkov was a local self-government body and conducted its activity during the period of the Nazi occupation from July 16, 1941, through January 4, 1944. One principal task of the burgomaster’s office was to ensure the effective operation of the town and the district, which was carried out under the full control of the German occupation authorities. In addition, the burgomaster’s office was to ensure the fulfillment of the tasks assigned by the occupation authorities: the use of local labor, the looting of captured territories, and the neutralization of any forms of resistance to the new authorities.

The office of the burgomaster and of the district head carried out orders from high-ranking occupation authorities (reichskommissar, gebietskommissar, stadtkommissar) in all areas of civil life on the territory of the town and the district, following the directives of Reichskommissar Erich Koch. The burgomaster’s office kept a record of the entire working-age population, young people and Volksdeutsche, and facilitated the transportation of young people to forced labor in Germany; carried out financial, economic and administrative activity; supervised the operation of enterprises in the town and rural administrations in the districts, public utilities, transport, retail trade outlets, healthcare and educational establishments; and managed cultural activities in the district and the town of Belaia Tserkov.

The burgomaster’s office comprised several departments: general, financial, civil status registration, social care, fuel provision, administration, public affairs, industry and utilities.

In accordance with a directive of the German military authorities on September 20, 1941, Maikovskii was appointed the burgomaster of Belaia Tserkov, who, upon assuming the office, issued this first order:

1. All civil servants\*\*\*are obligated to carry out directives by German military authorities and the burgomaster, and bear responsibility for the job entrusted to them.

2. Directives shall be executed meticulously and resolutely.

3. Any attempts to resist issued orders, to evade or subvert their implementation, any dishonest or disloyal attitude to one's work and any abuses shall be punished severely.<sup>2</sup>

The same order appointed deputy burgomasters: G. K. Boichenko as deputy for administrative affairs and education; T. K. Pilipenko as deputy for agricultural affairs, and O. T. Komchukov as deputy for economic affairs.<sup>3</sup>

Strict executive discipline and rigid rules for internal procedures were established at the burgomaster's office; "private conversations, aimless movement around from one room to another, leaving the workplace to attend to personal matters was prohibited."<sup>4</sup>

One of the tasks of the "new authorities" was to provide the Germany military with all essential supplies. In a letter dated December 25, 1941, the burgomaster notes: "In order to secure the army against cold, warm items of clothing are needed, such as woolen and leather gloves, fur, leather jackets, hats, padded jackets and trousers, leather and felt boots and overshoes." In addition to that, it points out that adult residents may retain for their own needs one item or one pair of each of the aforementioned articles, with the remaining articles of winter clothing due to be immediately delivered to rural administrative offices."<sup>5</sup>

During the occupation period, Belaia Tserkov residents were prohibited from providing accommodation to persons who were not town residents; providing accommodation to strangers from an area 1,000 meters around the POW camp; stopping near the POW camp or delivering

parcels to POWs.<sup>6</sup> Residents of Belaia Tserkov and the nearby areas were prohibited from driving or pasturing cattle along the Kiev-Vasilkov-Belaia Tserkov road; they were also prohibited from utilizing land plots adjacent to the road, as well as from using grass or planting vegetables there.<sup>7</sup>

The administrative bodies were the conduits of the terroristic and punitive policy of the occupation authorities. A curfew was introduced, the movement of residents was limited and restrictions on changing residences were imposed on occupied territories. This is evident from official documents: "In the interest of exercising control, starting January 1, 1942, it is prohibited to go out into the street after 7 p.m. Between 7 p.m. and 5 a.m., only civilians who have a certificate from the Belaia Tserkov Gebietkommisar may be present in streets and squares."<sup>8</sup>

A network of detention facilities for civilians and POWs was established in the district and the town. Thirty-five such camps were set up in the district, including six in the town of Belaia Tserkov. There were a total of 4,712 POWs in the town and district camps, including 210 in the village of Shkarivka, 232 in the village of Aleksandria, 231 in the village of Fursy, 316 in the village of Ozerna, 306 in the village of Trushki, 237 in the village of Matiushi and 534 in the town of Belaia Tserkov.<sup>9</sup> It was strictly forbidden to provide any support to POWs attempting to escape or provide shelter or food to them. Failure to obey that order was punishable by hard labor or death.<sup>10</sup>

According to Order No. 21 of the Belaia Tserkov burgomaster, dated November 5, 1941, all members and candidate members of the Communist Party, as well as persons who had served in the ChK [Extraordinary Commission for Combating Counterrevolution and Sabotage], the GPU [State Political Directorate] or the NKVD [People's Commissariat for Internal Affairs] were put under surveillance and were not allowed to change their place of residence without informing the police.<sup>11</sup> The list of communists and party candidate members as of November 28, 1941, numbers 103 people, with the indication of their place of residence and official position held during Soviet rule. The names of 18 persons on the list are marked as "very dangerous."<sup>12</sup>

One sphere of activity of the occupation authorities was predatory policy, colonial exploitation of the economy, and forcible financial and tax policy. According to the *fond* documents, in May and June 1942, 19,668 kilograms of nonferrous metal was expropriated in the town and the district (including 15,484 kg of brass, 2,728 kg of copper, 1,326 kg of aluminum and 130 kg of zinc), worth a total of 32,981 karbovanets<sup>13</sup> (op. 1, d. 7, p. 209). A harsh system of various taxes and fines was established: “for not cleaning yards of dirt, 200 karbovanets,”<sup>14</sup> “for not participating in urban development work, 200 karbovanets or 14 days of forced labor.”<sup>15</sup>

The occupation authorities did all they could to introduce compulsory labor on the occupied territory, ensuring the operation of labor exchanges, and to enforce the registration and use of labor through fines, confiscation of property, and corporal punishment. In a memorandum to Hitler, defining the goals of the German policy in Ukraine, Reich Minister for the Occupied Eastern Territories A. Rosenberg wrote: “no artificial, intellectual development of the population, but only its preservation as a labor force; as far as everything else is concerned, complete lack of interest in what is going on in the middle.”<sup>16</sup> In accordance with Order No. 1339.42 of the *gebietskommissar*, dated May 8, 1942, it was forbidden to leave one’s workplace at industrial enterprises or in agriculture without permission. A workplace could only be left with special personal permission from the *burgomaster*. Those people who did that without permission were sent to forced labor camps.<sup>17</sup> Under a directive of Reichskommissar Erich Koch, entitled “Re: Labor Contracts, Recruitment and Wage Claims,” dated December 20, 1942, workers in eastern territories are to do the job to which they have been assigned and “may not demand wages or other favorable conditions they are aware of [elsewhere] or assume that they are worth more than the rates established at a given organization, production facility or branch of industry for that particular kind of work.”<sup>18</sup> Violation of that directive was punishable by imprisonment or an unlimited fine.

In addition to that, the Civil Status Registration Department was to ensure the registration of all residents for purposes of general forced labor. Thus, Order No. 9 of August 29, 1942 speaks about the necessity of “identifying accurately and reliably all residents who have settled down in

the town of Belaia Tserkov since September 30, 1939 and those residents who have arrived in the town of Belaia Tserkov since the start of the war. This work is to be done in the streets of each precinct, excluding only those buildings where you know for certain that their tenants are indigenous local residents.”<sup>19</sup> Documents of the Civil Status Registration Department contain wide-ranging factual and statistical information about the population of the town of Belaia Tserkov and the district with the indication of the number of births and deaths, new arrivals and those who had departed over a particular period of time, broken down by month and by residential areas. For example, in the Belaia Tserkov district, in the first half of 1942, there were 534 births, 1,1714 deaths, 721 people came, and 1,207 left. There were a total of 40,640 residents there.<sup>20</sup> Careful account was kept of the entire working-age population of the town and the district for the purpose of transportation to forced labor in Germany. The burgomaster’s office was drawing up plans for the recruitment of laborers to be sent to Germany; thus, according to *fond* documents, there were 15,089 working-age people in the Belaia Tserkov district.<sup>21</sup>

In order to provide premises for German military units, they were given buildings in the town of Belaia Tserkov: As of July 1942, 93 buildings, including schools, dormitories, kindergartens, cinemas, a faculty residential building, etc. were transferred to German military units. The *fond* documents contain numerous conveyance deeds for those premises, including their description and estimated value.<sup>22</sup>

*Fond* documents contain extensive material on the state of the medical system in the occupied territory. The town of Belaia Tserkov had one surgical hospital (80-100 beds), one hospital for therapeutic and infectious patients (100 beds), one hospital for POWs (205-300 beds), one TB facility with an X-ray room, two pharmacies, one sanitary station, two outpatient facilities in rural areas, and 13 outpatient clinics. All medical facilities were staffed but “insufficiently supplied with equipment; there is a shortage of clothing; there is an undersupply of drugs both in the town and in rural areas, and there is a complete lack of dressing and bandaging material.”<sup>23</sup>

The Office of the Burgomaster of the Town of Belaia Tserkov *fond* contains extensive documentary material about the life of the town under the occupation: resolutions, orders and directives by the gebietskommissar and the burgomaster; administrative department orders; departmental cost estimates and tables of organization; departmental work plans and reports; reports by financial inspectors; departmental balance sheets; calculation of the cost of products manufactured at town enterprises; extensive and diverse correspondence with the gebietskommissar, the feldkommandantur, district wardens, the labor exchange, German military units and individual citizens; census books; various tax collection reports; personal accounts for the payment of rent; information on the status of medical facilities in the town and the district, and instances of infectious diseases; departmental payrolls; lists of town enterprises and their employees; applications, certificates and CVs for the acquisition of passports; lists of personnel at the German hospital, the POW hospital, etc.

The Office of the Burgomaster of the Town of Belaia Tserkov ceased its activity on January 4, 1944, when the town was liberated from the German occupation.

The *fond* documents are in Ukrainian, Russian and German.

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<sup>1</sup>Gosudardstvennyi arkhiv Kievskoi oblasti [State Archive of Kyiv Region], f. 2225, op. 1, d. 68, page 34.]

<sup>2</sup> Op. cit., op.1, d. 1a, p. 13

<sup>3</sup> Op. cit., op.1, d 1a, p. 13

<sup>4</sup> Op. cit., op.1, d. 1a, p. 15

<sup>5</sup> Op. cit., op.1, d. 1a, p. 24

<sup>6</sup> Op. cit., op. 1, d. 14, p. 60

<sup>7</sup> Op. cit., op. 1, d 7, p. 208

- <sup>8</sup> Op. cit., op. 1, d. 68, p. 32
- <sup>9</sup> Op. cit., op. 1, d. 68, p. 222
- <sup>10</sup> Op. cit., op. 1, d. 7, p. 289
- <sup>11</sup> Op. cit., op. 1, d. 1a, p. 16
- <sup>12</sup> Op. cit., op. 1, d. 68, p. 236-238 ob.
- <sup>13</sup> Op. cit., op. 1, d. 7, p. 209
- <sup>14</sup> Op. cit., op. 1, d. 367, p. 5
- <sup>15</sup> Op. cit., op. 1, d. 367, p. 9
- <sup>16</sup> Tsentralnyi gosudarstvennyi arkhiv vysshikh organov vlasti i upravleniia Ukrainy, f. 538, op. 2, d. 217, pp. 3-4
- <sup>17</sup> Gosudardstvennyi arkhiv Kievskoi oblasti, f. Gosudardstvennyi arkhiv Kievskoi oblasti 2225, op. 1, d. 7, p. 300
- <sup>18</sup> Op. cit., op. 1, d. 367, p. 19
- <sup>19</sup> Op. cit., op. 1, d. 549, p. 6
- <sup>20</sup> Op. cit., op. 1, d. 555, p. 3
- <sup>21</sup> Op. cit., op. 1, d. 237, p. 10
- <sup>22</sup> Op. cit., op. 1, d. 684
- <sup>23</sup> Op. cit., op. 1, d. 560, p. 8.

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